

## Message Text

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ACTION IO-14

INFO OCT-01 ISO-00 AF-10 ARA-10 EA-10 EUR-12 NEA-11  
AID-05 CEQ-01 CIAE-00 SOE-02 COME-00 DODE-00  
EB-08 EPA-01 INR-10 L-03 NSF-01 NSC-05 NSAE-00  
PM-05 ICA-11 OES-07 SS-15 SP-02 DOE-15 INT-05  
HEW-04 HUD-01 NASA-01 OIC-02 TRSE-00 OMB-01 /173 W  
-----096822 240716Z/14/11

R 191300Z MAY 78

FM AMEMBASSY NAIROBI  
TO SECSTATE WASHDC 7544  
INFO USMISSION USUN NEW YORK  
USMISSION GENEVA  
AMEMBASSY LONDON  
AMCONSUL MONTREAL  
AMEMBASSY PARIS  
AMEMBASSY ROME  
AMEMBASSY VIENNA

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C O R R E C T E D C O P Y (CAPTION ADDED)

DEPARTMENT PLEASE PASS CEQ, COMMERCE, EPA, HEW, HUD, INTERIOR,  
NASA, NOAA

LONDON FOR IMCO

MONTREAL FOR ICAO

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ROME FOR FODAG

VIENNA FOR IAEA AND UNIDO

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E.O. 11652: N/A

TAGS: SENV, OCON UNEP

SUBJECT: UNEP GOVERNING COUNCIL-SECOND WEEK IN COMMITTEE II

REF: A) NAIROBI 7358, B) NAIROBI 7425

1. SUMMARY - IN FIVE SESSIONS MAY 15 THROUGH 17 (INCLUDING

MAY 17 EVENING SESSION) COMMITTEE II VIRTUALLY COMPLETED ITS WORK WITH EXCEPTION OF ITEM 10 (C) ON PROGRAM AND PROGRAM SUPPORT COSTS. FOLLOWING STRONG WEO OPPOSITION TO EXECUTIVE DIRECTOR'S PROPOSAL IN GC 6/16, TOLBA VISITED COMMITTEE TO MAKE EMOTIONAL PLEA FOR HIS REQUESTS. EVENING SESSION MAY 17 DECIDED TO FORM WORKING GROUP TO DRAFT COMPROMISE RESOLTUION. END SUMMARY

2. ON AGENDA ITEM 10 (A) (IMPLEMENTATION OF FUND PROGRAM) COMMITTEE ADDED TO PROPOSED RESOLUTION A REQUEST THAT EXECUTIVE DIRECTOR TAKE STEPS TO OFFER "APPROPRIATE BALANCE OF GEOGRAPHIC DISTRIBUTION OF REGIONAL ACTIVITIES," AND THAT INDIVIDUAL PROJECT REPORTS BE MORE PRECISE RE PROJECT OBJECTIVES.

3. RESOLUTION ON PROJECT EVALUATION REQUESTED MORE PRECISE DEFINITION OF EVALUATION METHODOLOGIES; RECOMMENDED MORE ANALYTICAL EVALUATION REPORTS IN UNEP/FUND/PROJECTS SERIES; URGED EVALUATION UNIT BE STRENGTHENED AND MADE MORE INDEPENDENT; AND SUGGESTED USE OF EXTERNAL CONSULTANTS FOR IN-DEPTH EVALUATIONS, COMING - TO EXTENT POSSIBLE - FROM REGION CONCERNED.

4. AGENDA ITEM 10 (B) (UNAUDITED FINANCIAL REPORT AND ACCOUNTS) OCCASIONED LITTLE DISCUSSION; COMMITTEE DECIDED TO TAKE NOTE OF REPORT AND ACCOUNTS, AND OF EXDIR'S ACTIONS LIMITED OFFICIAL USE

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TO CJMPY WITH ACABQ AND BOARD OF AUDITORS RECOMMENDATIONS.

5. SOMEWHAT MORE LIVELY DISCUSSION ENSUED WHEN COMMITTEE TOOK UP AGENDA ITEM 10 (C) ON MANAGEMENT OF THE ENVIRONMENT FUND. MOST WEOG DELEGATES SOUGHT ADDITIONAL INFORMATION AND CLARIFICATION CONCERNING TOLBA'S AGREEMENT WITH SOVIETS ON USE OF NON-CONVERTIBLE CURRENCIES (NCC). U.S. JOINED MANY DELEGATES IN WELCOMING EXECUTIVE DIRECTOR'S EFFORTS TO SOLVE NCC PROBLEM, BUT EXPRESSED RESERVATION WITH SPECIAL BILATERAL ARRANGEMENTS. DURING DICUSSION PROPOSED DRAFT DECISION (PARA 24, GC 6/15), CANADIANS SUGGESTED SUB-PARA 1 DISTORTED ACTION OF GC V AND SUGGESTED PARA BE REWORDED TO REFLECT THAT DECISION MORE ACCURATELY. U.S. PROPOSAL THAT PARA SIMPLY BE DELETED LEAVING GC V DECISION TO STAND RECEIVED SOME SUPPORT, BUT COMMITTEE ULTIMATELY DECIDED TO SIMPLY SUBSTITUTE WORDING OF DECISION  
98 (V) A2. AS REPORTED REF B SECRETARIAT AGREED TO SCALE DOWN REQUEST FOR FORWARD COMMITMENT AUTHORITY TO \$10 MILLION FOR 1980 AND \$4 MILLION FOR 1981. COMMITTEE APPROVED GLOBAL TOTALS AS SUGGESTED SUB-PARA 4, AND LEFT IT FOR COMMITTEE I TO APPORTION TOTALS AONG VARIOUS AREAS. SUB-PARA 5 ACCEPTED AS PROPOSED. US PROPOSED

DELETION OF SUB-PARA 6 AS UNNECESSARY; TI WAS NEVERTHELESS ADOPTED, WITH US REQUESTING ITS SUGGESTION BE REFLECTED IN RECORD. SUB-PARA 7 ADOPTED AS TRANSMITTED REF B WITH ADDITION OF PHRASE "ON UNDERSTANDING THAT, IN VIEW OF POTENTIAL FINANCIAL CONSTRAINTS AFFECTING OPERATION OF FUND, ADEQUATE LIQUIDITY WILL BE MAINTAINED AT ALL TIMES." SUB-PARA 8 ADOPTED AS TRANSMITTED REF B, AND SUB-PARAS 9 AND 10 ADDED TO APPROVE ESTABLISHMENT OF TRUST FUNDS FOR KUWAIT CONVENTION AND STATE OF ENVIRONMENT REPORT. US HAS PROPOSED SUB-PARA 11, URGING THAT GOVERNMENTS WHICH CONTRIBUTE TO TRUST FUNDS INSURE THIS DOES NOT DETRACT FROM THEIR CONTRIBUTIONS TO ENVIRONMENT FUND.

6. AS MOST DELEGATES HAD EXPECTED, MOST CONTENTIOUS LIMITED OFFICIAL USE

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ITEMS PROVED TO BE CONSIDERATION OF PROGRAM AND PROGRAM SUPPORT COST (GC 6/16). FOLLOWING AED OLTMANN'S INTRODUCTION, US TOOK FLOOR AND, FOLLOWING POSITION PAPER, PROPOSED THAT UNIFORMITY AMONG REGIONAL AND LIAISON OFFICES (RLO) BE ACCOMPLISHED BY DOWNGRADING. U.S. NOTED APPROVAL OF EXECUTIVE DIRECTOR'S PROPOSAL RE: GENEVA OFFICE AND OPPOSED ESTABLISHMENT OF P-4 POST IN HEADQUARTERS RLO UNIT. USDEL SAW NO JUSTIFICATION FOR TOP HEAVY STRUCTURE PROPOSED FOR DESERTIFICATION UNIT AND, WHILE NOT QUESTIONING NUMBER OF POSTS, CALLED FOR MORE REASONABLE AND MANAGEABLE GRADE STRUCTURE. OTHER WEO'S TOOK SIMILAR LINE, ALTHOUGH SOME DID NOT FEEL AS STRONGLY ON RLO PROPOSALS. WEOG ALMOST UNANIMOUS IN SUPPORT OF ACABQ RECOMMENDATION ON DESERTIFICATION UNIT, WHICH SUGGESTED GC APPROVE ONLY ONE P-5 POST AND 4 GENERAL SERVICE POSTS. UNIT WOULD THUS CONSIST OF 8 POSTS; ONE D-1 AND ONE P-5 FROM UNDP AND ONE P-5 FROM UNFPA, IN ADDITION TO UNEP PERSONNEL. ACABQ SUGGESTED REQUIREMENTS BE REVIEWED IN EARLY 1979, IN LIGHT OF DECISIONS TO BE TAKEN BY UNGA AT 33RD SESSION, AND APPROPRIATE RECOMMENDATIONS BE SUBMITTED TO GC VIII. KENYA AND KUWAIT, ONLY LDC'S TO ADDRESS ISSUES ON FIRST DAY, SUPPORTED UPGRADING OF RLO'S, KENYA OPPOSED DESERTIFICATION UNIT PROPOSALS AS TOP-HEAVY.

7. CONVERSATIONS AT SOCIAL FUNCTIONS ON EVENING OF MAY 17 INDICATED THAT TOLBA HIGHLY INCENSED AT STRONG OPPOSITION VOICED IN COMMITTEE, AND PROPOSED TO ATTEND COMMITTEE SESSION MAY 18, AND PERHAPS THREATEN TO RESIGN HIS UNCOD FUNCTIONS IF GC WOULD NOT ACCEED TO HIS REQUEST.  
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COME-00 DODE-00 EB-08 EPA-01 INR-10 L-03 NSF-01  
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8. TOLBA DID IN FACT APPEAR AT INVITATION OF CHAIRMAN AT  
MORNING SESSION MAY 18. HE MADE AN EMOTIONAL PLEA  
FOR APPROVAL OF HIS REQUEST, STRESSING MANDATE FROM

GENERAL ASSEMBLY AND NEED FOR HIGHLY COMPETENT PERSONNEL TO CARRY OUT ASSIGNED TASKS. WHILE MOST DELEGATES WERE IMPRESSED BY HIS SINCERITY, THEY WERE NOT BY HIS ARGUMENTATION WHICH IN FACT ADDED NOTHING TO THE PAUCITY OF INFORMATION CONTAINED IN GC/16.

9. NEVERTHELESS, IT BECAME APPARENT BY LATE AFTERNOON MAY 17, THAT AFRICAN, ASIAN AND LATIN'S ALMSOT UNANIMOUSLY HAD DECIDED TO SUPPORT TOLBA PROPOSALS. EVENING SESSION PRODUCED REITERATION BY WEOG FOR SUPPORT OF ACABQ PROPOSALS. PHILIPPINES, SPEAKING ON BEHALF OF ASIANS, NOTED THAT GROUP ALMOST UNANIMOUSLY SUPPORT EXECUTIVE DIRECTOR; JAPAN QUICKLY NOTED THAT IT DID NOT JOIN IN THAT UNANIMITY. ARGENTINA ONLY LATING COUNTRY OPPOSED TO TOLBA RECOMMENDATIONS. AT SUGGESTION OF CHAIRMAN, WORKING GROUP COMPOSED OF 2 MEMBERS OF EACH REGIONAL GROUP (UK-NETHERLANDS REPRESENT WEOG) PLUS GROUP CHAIRMEN BE ESTABLISHED TO DEVELOP ACCEPTABLE COMPROMISSE. GROUP ENJOINED TO COMPLETE WORK BY SUNDAY EVZNING, IN ANTICIPATION OF SHORT SESSION MONDAY TO FINISH WORK.

10. U.S. HAS SUGGESTED WITHIN WEOG THAT ACCEPTABLE COM-PROMISE MIGHT BE TO AUTHORIZE EXECUTIVE DIRECTOR TEMPORARY STAFF (PRESUMABLY AT LEVEL REQUESTED) FOR ONE YEAR, WITH RESULTS AND REQUIREMENTS TO BE REVIEWED BY GC VII. DEPUTY EXECUTIVE DIRECTOR THACHER HAS UNDERTAKEN TO SOUND OUT TOLBA ON PROPOSAL, AND EXPRESSED PERSONAL OPINION THAT IT MIGHT BE BEST ANSWER TO VERY KNOTTY PROBLEM.

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11. COMMITTEE INTERRUPTED DISCUSSION OF 10(C) IN ORDER TO TAKE UP ITEM 9 (B) ON UNHHSF ON SCHEDULE, DUE TO PRESENCE - AND IMMINENT DEPARTURE-OF U.S. (MS. DE HANCOCK) AND FRG (PFLAUMER) EXPERTS. US AND MOST OTHE DELEGATIONS EXPRESSED DEEP CONCERN AT PROLONGED DELAY IN APPOINTMENT OF EXECUTIVE DIRECTOR FOR HABITAT, AND URGED THAT SYG ACT ON MATTER ASAP. COMMITTEE APPROVED DRAFT DECISION EXTENDING AUTHORIZATION OF DECISION 94 (V) FOR EXPENDITURES FOR PROGRAM AND PROGRAM SUPPORT COSTS FOR UNHHSF THROUGH 31 DECEMBER 1978 AT APPROXIAATELY 1977 LEVEL, WITH PROVISO THAT EXPENDITURES AND COMMITMENTS NOT EXCEED RESOURCES ACUTALLY AVAILABLE AND THAT DETAILED BUDGET PROPOSALS BE SUBMITTED TO ACABQ FOR REVIEW IN JUNE 1978. (TOLBA HAD PREVIOUSLY ASSURED PLENARY THAT FOUNDATION IN FACT HAS SUFFICIENT FUNDS TO OPERATE FOR BALANCE OF 1978 AT 1977 LEVELS.) ONLY LEVITY NOTED DURING NINE SESSIONS THUS FAR CAME FROM CANADIAN DELEGATION, WHO SUGGESTED COMMITTEE MIGHT ONE DAY BE FAMOUS FOR HAVING EMBARKED ON FIRST EXPERIMENT IN

WHAT COULD BECOME KNOWN AS "RANDOM, AD HOC, REMOTE-  
CONTROL BUDGETING."

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## Message Attributes

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**To:** STATE  
**Type:** TE  
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